

## **Minutes**

At a meeting of the Full Council held at Council Chamber, County Hall, Preston,  
on Thursday, 13th February, 2020

### **Present:**

County Councillor Paul Rigby (Chair)

### **County Councillors**

A Ali	A Gardiner	J Parr
T Ashton	J Gibson	M Pattison
M Barron	G Gooch	E Pope
L Beavers	M Green	J Potter
J Berry	N Hennessy	J Purcell
P Britcliffe	S Holgate	J Rear
I Brown	A Hosker	A Riggott
P Buckley	D Howarth	M Salter
J Burrows	K Iddon	A Schofield
Mrs S Charles	M Iqbal	J Shedwick
A Cheetham	A Kay	D T Smith
S Clarke	H Khan	K Snape
A Clempson	E Lewis	A Snowden
L Collinge	S Malik	D Stansfield
L Cox	J Marsh	P Steen
C Crompton	T Martin	J Sumner
B Dawson	J Mein	M Tomlinson
F De Molfetta	J Molineux	C Towneley
G Dowding	S C Morris	S Turner
G Driver	Y Motala	A Vincent
J Eaton	E Nash	D Whipp
C Edwards	D O'Toole	G Wilkins
K Ellard	Oades	P Williamson
J Fillis	G Oliver	B Yates
D Foxcroft	M Parkinson OBE	

### **1. Apologies and Announcements**

Apologies for absence were presented on behalf of County Councillors Terry Aldridge; Albert Atkinson; Terry Burns; Munsif Dad; Paul Greenall; Paul Hayhurst; and Mark Perks.

## Announcements

### *Deaths*

The Chairman reported the recent death of former County Councillor Mary Cathleen Thom (known as Cath) who sadly passed away on Sunday 1 December 2019.

The Council stood in silent tribute.

### *New Year Honours 2020*

The Chairman extended the Full Council's congratulations to the following individuals who had been honoured in the recent New Year Honours:

- Former County Councillor Jean Battle had been made a Member of the Order of the British Empire (MBE) for charitable and political services.
- Former Lancashire Fire and Rescue Service Chief Fire Officer, Chris Kenny, who had been made an Officer of the Order of the British Empire (OBE) for services to the fire and rescue service.

## **2. Disclosure of Pecuniary and Non-Pecuniary Interests**

Name of Councillor	Agenda Item Number	Nature of Interest (non-pecuniary unless stated)
David Howarth	3	Member of South Ribble Borough Council Member of Penwortham Town Council
John Potter	3	Member of Preston City Council Ingol and Tanterton Neighbourhood Council
Jeff Sumner	3	Member of Burnley Borough Council
David Whipp	3	Member of Pendle Borough Council Member of Barnoldswick Town Council

## **3. Revenue Budget 2020/21 and Financial Strategy 2020/21 to 2023/24; Capital Delivery Programme 2020/21; Capital Strategy 2020 - 2040; Council Tax and Precept 2020/21; Treasury Management Strategy and Non-Treasury Investment Strategy 2020/21**

County Councillor Geoff Driver, Leader of the County Council, moved the report of the Cabinet from its meeting on 6 February 2020 regarding the:

- Revenue Budget 2020/21 and Financial Strategy 2020/21 to 2023/24;
- Capital Delivery Programme 2020/21;

- Capital Strategy 2020 - 2040;
- Council Tax and precept 2020/21;

Together with the recommendations of the Audit Risk and Governance Committee from its meetings on 27 January 2020 and 28 October 2019, respectively, in respect of:

- The Treasury Management Strategy and Non-Treasury Investment Strategy and the minimum revenue provision policy statement for 2020/21;
- An increase to the Authorised Borrowing Limit from £1,375m to £1,600m for the remainder of the 2019/20 financial year.

In moving the report, County Councillor Driver outlined an adjustment to the proposals contained within the report. Details of the adjustment were set out in a document circulated to all Members, which is appended to these minutes as Annex 1.

The motion was seconded by County Councillor Keith Iddon, Deputy Leader of the County Council.

County Councillor Tony Martin, on behalf of the Labour Group, then made his Budget speech and moved an Amendment to the Budget proposals on behalf of the Labour Group which was seconded by County Councillor Sobia Malik.

A copy of the Amendment was circulated to all Members and is set out at Annex 2 to these minutes.

Following a period of debate, a recorded vote on the Amendment was taken in accordance with the provisions of Standing Order B45(7). The names of those Members who voted for or against the Amendment, and those who abstained, are set out below.

For (27)

A Ali	B Dawson	S Holgate	J Mein	M Pattison
L Beavers	F De Molfetta	M Iqbal	J Molineux	K Snape
J Berry	K Ellard	H Khan	Y Motala	M Tomlinson
L Collinge	J Fillis	E Lewis	G Oliver	
L Cox	J Gibson	S Malik	M Parkinson	
C Crompton	N Hennessy	T Martin	J Parr	

Against (47)

T Ashton	G Driver	A Kay	P Rigby	C Towneley
M Barron	J Eaton	J Marsh	A Riggott	S Turner
P Britcliffe	C Edwards	S Morris	M Salter	A Vincent
I Brown	D Foxcroft	E Nash	A Schofield	D Whipp
P Buckley	A Gardiner	D O'Toole	J Shedwick	G Wilkins

J Burrows	G Gooch	E Oades	D Smith	P Williamson
S Charles	M Green	E Pope	A Snowden	B Yates
A Cheetham	A Hosker	J Potter	D Stansfield	
S Clarke	D Howarth	J Purcell	P Steen	
A Clempson	K Iddon	J Rear	J Sumner	

Abstain (1)

G Dowding
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The Labour Group's amendment was therefore LOST.

County Councillor David Whipp, on behalf of the Liberal Democrat Group, then made his Budget speech and moved an amendment to the Budget proposals on behalf of the Liberal Democrat Group, which was seconded by County Councillor David Howarth.

A copy of the Amendment was circulated to all Members and is set out Annex 3 to these minutes.

Following a period of debate, a recorded vote on the Amendment was taken in accordance with the provisions of Standing Order B45(7). The names of Members who voted for or against the Amendment, and those who abstained, are set out below:

For (4)

D Howarth	J Potter	J Sumner	D Whipp
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Against (65)

A Ali	C Crompton	N Hennessy	D O'Toole	J Shedwick
T Ashton	B Dawson	S Holgate	E Oades	D Smith
M Barron	F De Molfetta	K Iddon	G Oliver	K Snape
L Beavers	G Driver	M Iqbal	M Parkinson	A Snowden
J Berry	J Eaton	A Kay	J Parr	D Stansfield
P Britcliffe	C Edwards	H Khan	M Pattison	P Steen
I Brown	K Ellard	E Lewis	E Pope	M Tomlinson
P Buckley	J Fillis	S Malik	J Purcell	C Towneley
J Burrows	D Foxcroft	J Marsh	J Rear	S Turner
S Charles	A Gardiner	T Martin	P Rigby	A Vincent
A Cheetham	J Gibson	J Mein	A Riggott	G Wilkins
S Clarke	G Gooch	S Morris	M Salter	P Williamson
A Clempson	M Green	E Nash	A Schofield	B Yates

Abstain (2)

G Dowding	A Hosker
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The Liberal Democrat Group's amendment was therefore LOST.

County Councillor Gina Dowding then moved an amendment to the Budget proposals, which were seconded by County Councillor Liz Oades.

A copy of the Amendment was circulated to all Members and is set out Annex 4 to these minutes.

Following a period of debate, a recorded vote on the Amendment was taken in accordance with the provisions of Standing Order B45(7). The names of Members who voted for or against the Amendment, and those who abstained, are set out below:

For (26)

A Ali	G Dowding	H Khan	G Oliver	M Tomlinson
L Beavers	K Ellard	E Lewis	M Parkinson	D Whipp
J Berry	J Fillis	S Malik	J Parr	
C Crompton	J Gibson	T Martin	M Pattison	
B Dawson	N Hennessy	J Mein	J Potter	
F De Molfetta	D Howarth	E Oades	K Snape	

Against (41)

T Ashton	G Driver	A Kay	A Riggott	S Turner
P Britcliffe	J Eaton	J Marsh	M Salter	A Vincent
I Brown	C Edwards	S Morris	A Schofield	G Wilkins
P Buckley	D Foxcroft	E Nash	J Shedwick	P Williamson
J Burrows	A Gardiner	D O'Toole	D Smith	B Yates
S Charles	G Gooch	E Pope	A Snowden	
A Cheetham	M Green	J Purcell	D Stansfield	
S Clarke	A Hosker	J Rear	P Steen	
A Clempson	K Iddon	P Rigby	C Towneley	

Abstain (0)

The amendment was therefore LOST.

As no further Amendments were moved, the Chairman put the Motion on the county council's Budget, as adjusted, and asked the Full Council to approve the recommendations of the Cabinet on the:

- Revenue Budget 2020/21 and Financial Strategy 2020/21 to 2023/24;
- Capital Delivery Programme 2020/21;
- Capital Strategy 2020 - 2040;
- Council Tax and precept 2020/21;

Together with the recommendations of the Audit Risk and Governance Committee from its meetings on 27 January 2020 and 28 October 2019, respectively, in respect of:

- The Treasury Management Strategy and Non-Treasury Investment Strategy and the minimum revenue provision policy statement for 2020/21;
- An increase to the Authorised Borrowing Limit from £1,375m to £1,600m for the remainder of the 2019/20 financial year.

A recorded vote was taken, in accordance with Standing Order B45(7), and the names of Members who voted for or against the Motion, and those who abstained, are set out below:

For (41)

T Ashton	G Driver	A Kay	A Riggott	S Turner
P Britcliffe	J Eaton	J Marsh	M Salter	A Vincent
I Brown	C Edwards	S Morris	A Schofield	G Wilkins
P Buckley	D Foxcroft	E Nash	J Shedwick	P Williamson
J Burrows	A Gardiner	D O'Toole	D Smith	B Yates
S Charles	G Gooch	E Pope	A Snowden	
A Cheetham	M Green	J Purcell	D Stansfield	
S Clarke	A Hosker	J Rear	P Steen	
A Clempson	K Iddon	P Rigby	C Towneley	

Against (21)

A Ali	F De Molfetta	N Hennessy	E Oades	K Snape
L Beavers	G Dowding	E Lewis	G Oliver	
J Berry	K Ellard	S Malik	M Parkinson	
C Crompton	J Fillis	T Martin	J Parr	
B Dawson	J Gibson	J Mein	M Pattison	

Abstain (2)

J Potter	D Whipp
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The motion was CARRIED and it was:

**Resolved: -**

That the Cabinet's recommendations, as adjusted, in respect of:

- Revenue Budget 2020/21 and Financial Strategy 2020/21 to 2023/24;
- Capital Delivery Programme 2020/21;
- Capital Strategy 2020 - 2040;
- Council Tax and precept 2020/21;

Together with the recommendations of the Audit Risk and Governance Committee from its meetings on 27 January 2020 and 28 October 2019, respectively, in respect of:

- The Treasury Management Strategy and Non-Treasury Investment Strategy and the minimum revenue provision policy statement for 2020/21;
- An increase to the Authorised Borrowing Limit from £1,375m to £1,600m for the remainder of the 2019/20 financial year.

As set out in the report, now presented, be approved.

**4. To consider any Notices of Motion submitted under Standing Order B36**

There were no Notices of Motion to be considered.

## Annexes

### Annex 1 - Budget Adjustment

		2020/21 £m	2021/22 £m	2022/23 £m	2023/24 £m
Buses	Highways and transport	1.500	3.000	3.000	3.000
Lines / Signs / Cats eyes	Highways and transport	1.000	0.000	0.000	0.000
Museums incl. upkeep and conservation and collections team	Education and Skills	0.936	0.936	0.936	0.936
Inclusion Service (primarily SENDO caseloads)	Education and skills	0.539	0.699	0.714	0.714
Parish and Town Councils increase in PROW grant from £250 to £500	Growth environment and planning	0.103	0.103	0.103	0.103
Increase to book fund	Education and skills	0.500	0.000	0.000	0.000
Veterans	Corporate Services	0.065	0.100	0.100	0.100
Capital financing	Financing Charges	0.250	0.250	0.250	0.250
<b>TOTAL REVENUE</b>		<b>4.893</b>	<b>5.088</b>	<b>5.103</b>	<b>5.103</b>

### Revenue Budget

Revenue Budget 2020/21	Net Budget £m
Adult Services	365.591
Chief Executive Services	16.317
Children's Social Care	149.510
Corporate Services	18.855
Education and Skills	51.521
Finance Services	42.154
Growth, Environment and Planning	4.890



Waste Management	65.956
Highways and Transport	65.936
Public Health and Wellbeing	1.155
Strategy and Performance	33.903
<b>Sub-Total</b>	<b>815.788</b>
Financing Charges	27.705
Available resources	1.358
<b>Revenue Budget 2020/21</b>	<b>844.851</b>

### Capital Programme

	<b>2020/21</b> <b>£m</b>
Highways	5.000
<b>TOTAL CAPITAL</b>	<b>5.000</b>

Funded by additional prudential borrowing at an estimated revenue financing cost of £0.250m per annum.

County Councillor Geoff Driver CBE,  
Leader of the County Council,  
13<sup>th</sup> February 2020

### View of the Chief Executive and Director of Resources (£151)

The proposals have been validated as being deliverable financially in 2020/21. In validating the proposals, I have been mindful that:

- They can be funded in 2020/21 from the £6.251m of available resources earmarked for expenditure relating to the ongoing Improvement Journey work, which would instead be funded from capital receipt flexibilities which have been extended to cover 2020/21.
- Some of the adjustments have a larger financial impact in 2021/22 and beyond.

Over the term of the financial strategy, the proposals would increase the structural funding gap by £5.103m to £38.402m in 2023/24. Unless further savings were found in advance of this, this would be an additional call on the transitional reserve.

## Annex 2 - Labour Group Amendment

		2020/21 £m	2021/22 £m	2022/23 £m	2023/24 £m
Reinstatement of Waste – Household Waste Recycling Centre Service Provision (SC001)	Waste Management	0.734	0.734	0.734	0.734
Reinstatement of Welfare Rights Service (SC608)	Public Health and Wellbeing	0.380	0.380	0.380	0.380
Reinstatement of Lancashire Break Time (SC119)	Education and Skills	1.040	1.040	1.040	1.040
Provide additional funding for winter gritting temporary routes	Highways and Transport	0.110	0.110	0.110	0.110
Reinstatement of Highways – Gully Emptying (SC029)	Highways and Transport	0.283	0.283	0.283	0.283
Reinstatement of Highways Network Regulation (Parking – on street pay and display) (SC034)	Highways and Transport	0.100	0.185	0.185	0.185
Residential Streets	Highways and Transport	5.000	5.000	5.000	5.000
Flooding (Ecclestone & Lancaster)	Highways and Transport	4.000	4.000	4.000	4.000
Highways – Recover/cobble streets	Highways and Transport	2.000	2.000	2.000	2.000
County Nursery Schools Funding Reserve	Education and Skills	1.000	0.000	0.000	0.000
Capital Financing	Financing Charges	0.018	0.018	0.018	0.018
<b>TOTAL REVENUE</b>		<b>14.665</b>	<b>13.750</b>	<b>13.750</b>	<b>13.750</b>

## Revenue Budget

<b>Revenue Budget 2020/21</b>	<b>Net Budget £m</b>
Adult Services	365.591
Chief Executive Services	16.317
Children's Social Care	149.510
Corporate Services	18.790
Education and Skills	51.586
Finance Services	42.154
Growth, Environment and Planning	4.787
Waste Management	66.690
Highways and Transport	74.929
Public Health and Wellbeing	1.535
Strategy and Performance	33.903
<b>Sub-Total</b>	<b>825.792</b>
Financing Charges	27.473
Available resources	-8.414
<b>Revenue Budget 2020/21</b>	<b>844.851</b>

This amendment would be funded by a contribution from the transitional reserve of £8.414m.

## Capital Programme

	<b>2020/21 £m</b>
Feasibility Study - Midgehall Railway Station	0.050
Feasibility Study - Coppull Railway Station	0.050
Residents Parking Schemes	0.250
<b>TOTAL CAPITAL</b>	<b>0.350</b>

Funded by additional prudential borrowing at an estimated revenue financing cost of £18,000 per annum

County Councillor Tony Martin,

13<sup>th</sup> February 2020

**View of the Chief Executive and Director of Resources (S151)**

The proposals have been validated as being deliverable financially in 2020/21. In validating the proposals, I have been mindful that:

- There are no compensatory savings offered which will lead to a greater call on reserves in 2020/21 and increase the structural deficit in the budget.
- Some of the adjustments have a larger financial impact in 2021/22 and beyond.

Over the term of the financial strategy, the proposals would further increase the structural funding gap by £13.750 to £47.049 in 2023/24. Unless further savings were found in advance of this, this would be an additional call on the transitional reserve.

### Annex 3 - Liberal Democrat Group Amendment

		2020/21 £m	2021/22 £m	2022/23 £m	2023/24 £m
Provide emergency funding for nursery schools	Education and Skills	1.000	0.000	0.000	0.000
Contribution to Ribble Rivers Trust Woodland Connect programme	Growth, Environment and Planning	0.050	0.050	0.000	0.000
Reinstate funding for Household Waste Recycling Centres (SC001)	Waste	0.734	0.734	0.734	0.734
Provide funding for street light energy costs to allow more flexible policy on times of dimming in locations where there are community safety concerns	Highways and Transport	0.500	0.500	0.500	0.500
Fund additional reactive maintenance to highway drainage, with delegation to districts where there is local capacity to carry out work (including drainage schemes in capital programme)	Highways and Transport	0.318	0.318	0.318	0.318
Fund set up costs of a Local Lancashire Lottery with the aim to generate funds to replace the funding lost to charitable and other organisations being cut through axing of LCC funding streams	Corporate	0.007	0.000	0.000	0.000
Fund six person team (part year) to market county council facilities and services to generate income (see savings)	Growth, Planning and Environment	0.200	0.000	0.000	0.000
Capital financing	Financing Charge	0.814	0.814	0.814	0.814

<b>TOTAL REVENUE</b>		<b>3.623</b>	<b>2.416</b>	<b>2.366</b>	<b>2.366</b>
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**Funded by Revenue Savings:**

		<b>2020/21 £m</b>	<b>2021/22 £m</b>	<b>2022/23 £m</b>	<b>2023/24 £m</b>
Reduce agency staff costs	Corporate	1.000	1.000	1.000	1.000
Additional net income from profitable use of county council's physical assets (e.g. weddings at Wycoller), traded services and greater income generation from Outdoor Education facilities	Strategy and Performance	1.000	1.000	1.000	1.000
Cease provision of Member Champion grants	Corporate	0.50	0.50	0.50	0.50
Increase staff vacancy factor by a further 0.5%	Corporate	1.643	1.643	1.643	1.643
Reduce Special Responsibility Allowance of Leader of County Council (with pro-rata adjustments to SRAs geared to that level) by 10% and cease SRAs for Member Champions	Corporate	0.062	0.062	0.062	0.062
<b>TOTAL SAVINGS</b>		<b>3.755</b>	<b>3.755</b>	<b>3.755</b>	<b>3.755</b>

**Transfer to transitional reserve: £0.132m**

**Revenue Budget**

<b>Revenue Budget 2020/21</b>	<b>Net Budget £m</b>
Adult Services	365.591
Chief Executive Services	16.317

Children's Social Care	149.510
Corporate Services	16.042
Education and Skills	50.546
Finance Services	42.154
Growth, Environment and Planning	5.037
Waste Management	66.690
Highways and Transport	64.254
Public Health and Wellbeing	1.155
Strategy and Performance	32.903
<b>Sub-Total</b>	<b>810.199</b>
Financing Charges	28.269
Available resources	6.383
<b>Revenue Budget 2020/21</b>	<b>844.851</b>

### Capital Programme

	<b>2020/21</b>
	<b>£m</b>
Road and pavement repairs	15.000
Increase drainage maintenance budget	1.282
<b>TOTAL CAPITAL</b>	<b>16.282</b>

This represents an additional 40% commitment against the highways capital block for 2020/21. The spend will be funded by additional prudential borrowing at an estimated revenue financing cost of £0.814m per annum.

County Councillor David Whipp,  
 Liberal Democrat Party  
 13<sup>th</sup> February 2020

### View of the Chief Executive and Director of Resources (\$151)

The proposals have been validated as being affordable in 2020/21 and based on the savings identified increase the budget surplus. However of the additional revenue savings proposed to fund the additions to the revenue budget, £1m relates to the targeting of additional income and within the timescales it has not

been possible to undertake as rigorous a validation process as the income generating proposals contained within the budget report.

In addition, reducing agency staff costs and increasing the vacancy factor would need to be very closely monitored to determine the impact on services with the risk that, in some areas, there could be a negative impact on service delivery. Over the term of the financial strategy, the proposals would reduce the structural funding gap by £1.389m to £31.910m in 2023/24.



#### Annex 4 - County Councillor Dowding's Amendment

		2020/21 £m	2021/22 £m	2022/23 £m	2023/24 £m
Reinstate the Home Improvement Service adds back a previous saving SC611.	Public Health and Wellbeing	0.880	0.880	0.880	0.880
Funding for maintained Nursery Schools.	Education and Skills	0.289	0.289	0.289	0.289
Capital Financing	Financing Charges	0.025	0.025	0.025	0.025
County Council climate action co-ordinator	Growth, Environment and Planning	0.050	0.050	0.050	0.050
<b>TOTAL REVENUE</b>		<b>1.244</b>	<b>1.244</b>	<b>1.244</b>	<b>1.244</b>

#### Revenue Budget

Revenue Budget 2020/21	Net Budget £m
Adult Services	365.591
Chief Executive Services	16.317
Children's Social Care	149.510
Corporate Services	18.790
Education and Skills	50.426
Finance Services	42.154
Growth, Environment and Planning	4.837
Waste Management	65.956
Highways and Transport	63.436
Public Health and Wellbeing	1.444
Strategy and Performance	33.903
<b>Sub-Total</b>	<b>812.364</b>
Financing Charges	27.480
Available resources	5.007
<b>Revenue Budget 2020/21</b>	<b>844.851</b>

## Capital Programme

	<b>2020/21</b>
	<b>£m</b>
Cycling infrastructure (5% ring fenced of a transport grant figure to be confirmed)	0
Pavement repairs from existing budget finance for road maintenance	0.500
<b>TOTAL CAPITAL</b>	<b>0.500</b>

Funded by the transport grant and additional prudential borrowing with an annual revenue cost of £25,000.

County Councillor Gina Dowding,  
13<sup>th</sup> February 2020

### **View of the Chief Executive and Director of Resources (S151)**

The proposals have been validated as being deliverable financially in 2020/21. In validating the proposals, I have been mindful that:

- They can be funded in 2020/21 from the £6.251m of available resources earmarked for expenditure relating to the ongoing Improvement Journey work, which would instead be funded from capital receipt flexibilities which have been extended to cover 2020/21.

Over the term of the financial strategy, the proposals would further increase the structural funding gap by £1.244m to £34.543m in 2023/24. Unless further savings were found in advance of this, this would be an additional call on the transitional reserve.

Angie Ridgwell  
Chief Executive and Director  
of Resources

County Hall  
Preston